

MEMORANDUM OF UNDERSTANDING  
between  
THE MONTGOMERY COUNTY SCHOOL BOARD  
and  
THE BLACKSBURG POLICE DEPARTMENT

June 2020

**PREAMBLE**

The Montgomery County School Board and Blacksburg Police Department hereby enter into the School-Law Enforcement Partnership (SLEP) to foster relations of mutual respect and understanding in order to build a positive and safe school environment. The parties agree the vast majority of student misconduct can be best addressed through classroom and in-school strategies. The parties acknowledge that students are generally less mature and responsible than adults; they often lack the maturity, experience, perspective, and judgment to recognize and avoid choices that could be detrimental to them; and they are more susceptible to outside pressure than adults.

All responses to school misconduct should be reasonable, consistent, and fair, with appropriate consideration of mitigating factors and of the nature and severity of the incident. Students should receive appropriate redirection and support from in-school and community resources prior to the consideration of suspension, expulsion, involvement of law enforcement, or referral to court. This document is meant to be an accompaniment to the School and Law Enforcement Partnership Guide. For further details and instructions regarding the partnership, please see the guide.

**PURPOSE**

The partnership is intended to facilitate effective, timely communication and coordination of efforts for both parties. The purpose of the Memorandum of Understanding (MOU) is to establish a mutually beneficial framework that both schools and law enforcement can work within to achieve shared goals.

**GOALS**

The primary goals of the SLEP are 1) to promote positive and supportive school climates and 2) to create and maintain safe and secure school environments.

To promote positive and supportive school climates, the partnership will collaborate to increase law-related education, expand school safety and crime prevention efforts, reduce conflict, and support effective interventions for students.

To create and maintain safe and secure school environments, the partnership will collaborate to reduce and prevent crime, violence, victimizations, and fear in and around schools, and minimize student involvement with the juvenile and criminal justice system.

**EVALUATION OF THE SCHOOL-LAW ENFORCEMENT PARTNERSHIP**

Measurable objectives of the SLEP should be developed jointly using school discipline, crime, and violence data, school climate survey data, and other data deemed to be relevant. Progress toward achieving objectives shall be jointly reviewed at least annually and shared with the public.

## **ROLE AND RESPONSIBILITIES OF PARTNER AGENCIES**

### **Police Department Responsibilities**

The Police Department will designate a direct point of contact between the PD and the School Division. The point of contact will address any operational and administrative issues and will serve as the consultant for school safety and security issues including assessments and critical incident response planning. The designee will maintain a working knowledge of school rules, regulations, and laws regarding student safety and conduct. The designee will establish and maintain effective relationships with school personnel at the division and school levels.

Selection, assignment, scheduling, training, supervision, and evaluation of school resource officers (SROs) will be the responsibility of the PD. However, each of these actions will take into account the input of school personnel and identified needs and conditions of the schools. The SRO shall remain at all times under the control, through the chain of command, of the law enforcement agency.

In developing and implementing law enforcement policies and practices that may affect schools, the PD will consult and take into consideration the views of the SD and the school community.

The PD will ensure that the SRO receives relevant training prior to or within 60 days of assignment in a school and ongoing joint training with school administrators. The training should be aligned with the SLEP and DCJS curriculum and in consultation with the SD.

### **School Division Responsibilities**

The SD will designate a primary division-level point of contact to implement the partnership and to maintain ongoing communications with PD officials.

It is the responsibility of school administrators to facilitate effective communication between the SRO and school staff and to support the goals of the partnership.

Each school with an assigned SRO will provide work area(s) for the SRO that allow access to technologies, private interviewing of several persons, and locking storage space for securing physical evidence.

The SD will handle discipline within the school disciplinary process without involving SROs unless such involvement is necessary to maintain order and safety. SD policies, administrative guidance, training, and ongoing oversight will clearly communicate that school administrators and teachers are responsible for school discipline and that law enforcement is not to be involved with disciplinary action. The SD is responsible for communicating the goals and roles of the SRO to all school administration, staff, and students.

The SD will ensure that school administrators with an assigned SRO will receive relevant training prior to or within 60 days of the SRO's assignment in a school and ongoing joint training with SROs. The training should be aligned with the SLEP and DCJS curriculum and in consultation with the PD.

### **SRO Roles and Responsibilities**

SROs will be considered active members of their assigned schools. The SRO facilitates the effective delivery of law enforcement services and assists with matters related to safety, security, and the exchange of information.

As a general practice, unless there is a clear and immediate threat to safety, requests from school staff for SRO or other law enforcement assistance are to be channeled through a school administrator.

SROs' duty schedule should be organized to provide coverage throughout the school day, which may vary by school. SROs provide a visible deterrent to crime and shall be visible patrolling the exterior and interior grounds. The SRO should wear the regulation uniform and operate a marked police vehicle while on duty unless otherwise authorized by the SRO's supervisor for a specific purpose.

Additionally, SROs should assist school administrators in developing school crisis, emergency management, and response plans. They will work with administrators in problem-solving to prevent crime and promote safety in the school environment. SROs are expected to collaborate with school administrators and other school personnel to support positive schools climates that focus on resolving conflicts, reducing student engagement with the juvenile and criminal justice systems, and diverting youth from courts when possible.

SROs serve multiple roles in schools. The roles are interrelated but all are carried out with the aim to contribute to school safety and security and to promote positive and supportive schools climates. Key roles are:

#### *Law enforcement officer*

As sworn law enforcement officers, SROs' primary role in schools is as a law enforcement officer. SROs assume primary responsibility for responding to requests for assistance from administrators and coordinating the response of other law enforcement resources to the school. SROs should work with school administrators in problem solving to prevent crime and promote safety in the school environment. SROs should also collaborate with school personnel to reduce student engagement with the juvenile justice system and divert students from the courts when possible.

#### *Law-related educator*

As resources permit, SROs should strive to assist with presentations for school personnel on law-related topics such as law enforcement practices, changes in relevant laws, crime trends, crime prevention, school safety strategies, and crisis response procedures. SROs may also deliver law-related education with students using lessons/curricula approved in advance by the SRO

Supervisor. In all cases, responding to incidents or conducting investigations will take precedence over delivery of presentations.

### *Informal mentor and role model*

Students often seek approval, direction, and guidance from adults in the school setting about various problems. Through formal and informal interaction with students, SROs serve as informal mentors and role models. SROs are expected to communicate clearly to students about acceptable and unacceptable behavior, to set a positive example in handling stressful situations and resolving conflicts, to show respect and consideration for others, and to express high expectations for student behavior. Students who may need additional assistance shall be referred to a school based resource.

### **School Administrator Roles and Responsibilities**

Consistent with Virginia Standards of Accreditation, the school administrator is recognized as the instructional leader of the school and is responsible for effective school management that promotes positive student achievement, a safe and secure environment in which to teach and learn, and efficient use of resources (Section A). The school administrator also ensures that the school division's student code of conduct is enforced and seeks to maintain a safe and secure school environment (Section B.2). Additionally, the school administration ensures a written procedure, in accordance with guidelines established by the local school board, for responding to violent, disruptive or illegal activities by students on school property or during school-sponsored activities. School administrators should review the SLEP MOU with SROs and establish school-specific operational and communications procedures to support goals of the SLEP.

## **OPERATIONAL PROCEDURES**

### **Differentiating Disciplinary Misconduct from Criminal Offenses**

School administrators and teachers are responsible for school discipline. Although SROs are expected to be familiar with the school division code of student conduct, the rules of individual schools, and their application in day-to-day practice, SROs should not be involved with the enforcement of school rules or disciplinary infractions that are not violations of law.

Consequences of student misconduct should be effective, developmentally appropriate, and fair. Interventions and school sanctions should help students learn from their mistakes and address root causes of misconduct. School administrators will consider alternatives to suspensions and law enforcement officials will consider alternatives to referrals to juvenile court services and arrests for violations of law.

The SLEP shall operate in a manner to ensure children with disabilities receive appropriate behavioral interventions and supports.

### **Information Sharing**

The release of student records is governed by the Family Educational Rights and Privacy Act (FERPA). "School officials" may access and disclose student records only as authorized by FERPA.

When appropriate, and to the extent the law allows, the SD should notify SROs of any special needs of a student involved in a school-based infraction that is not routine discipline, in order to assist the SRO in recognizing and accommodating behaviors that may be manifestations of the student's disability.

To the greatest degree possible, the SRO should be informed of persons with significant emotional concerns at the school as soon as feasible, given the potential disturbance the possibility that an Emergency Custody Order may be necessary.

Consent access. An SRO or other law enforcement officer may have access to a student's educational records with written consent of the student's parent or of the student if the student is age 18 or older.

SRO access. SROs may have access to directory information for all students in the school division. SROs may have access to information on students in their assigned schools that include directory information and additional items needed to carry out their duties, such as class schedules, as approved by the school administrator.

Health and safety emergency exception. In the event of a significant and articulable threat to health or safety, school officials may disclose any information from student records to appropriate parties, including law enforcement officials, whose knowledge of the information is needed to protect the health and safety of a student or another individual.

SRO disclosure of law enforcement records. SROs may disclose only law enforcement records created and maintained by the SRO for the purpose of ensuring the physical safety and security of people and property in schools and/or enforcement of laws. Because law enforcement records are not student records, they are not subject to the disclosure restrictions of FERPA.

### **Investigation and Questioning**

SROs have the authority to question students who may have information about criminal activity. As sworn law enforcement officers, SROs have authority to stop, question, interview, and take law enforcement action without prior authorization of the school administrator or contacting parents. However, the investigation and questioning of students during school hours or at school events should be limited to situations where the investigation is related to suspected criminal activity. Investigations and questioning of students for offenses not related to the operation of or occurring at the school should take place at school only when delay might result in danger to any person, destruction of evidence, or flight from the jurisdiction by the person suspected of the crime.

The interviewing of students – whether suspects, victims, or witnesses – should be conducted privately in an office setting. SROs will take steps to ensure minimal intrusion in the educational experience of students being questioned in the school setting.

Recognizing that a reasonable child subjected to police questioning will sometimes feel pressured to submit when a reasonable adult would feel free to go, as a general rule, the student should not be arrested or placed in custody during the initial interview or interrogation. The

student will be informed generally of the purpose of the investigation, warned against self-incrimination in a developmentally appropriate manner, and given the opportunity to present informally his or her knowledge of the facts. If the student wishes to remain silent, to contact his or her parents or attorney, or to end the interview, the questioning should cease and the student's request should be granted unless detaining the student is lawful and reasonable under the circumstances.

SROs are responsible to lead the investigation and questioning of students related to suspected violations of criminal law. SROs shall not be included in questioning students about student code of conduct violations that do not involve any criminal activity or risk of harm to self or others. School administrators are responsible for the questioning of students about violations of the code of conduct.

### **Searches**

All searches shall be conducted in accordance with federal and state laws, and applicable SD and PD policies and guidelines, including the principles embodied in this memorandum of understanding.

#### School administrator searches

School officials may conduct searches of student's property and person under their jurisdiction when reasonable suspicion exists that the search will reveal evidence that the student has violated or is violating either the law or the rules of the school. The standard for search by a school official is reasonable suspicion.

#### SRO searches

Any search initiated by SROs or other law enforcement officer shall be based upon probable cause and, when required, a search warrant should be obtained. All searches should be reasonable in scope. All searches should occur outside the presence of students and school staff, with the exception of school administrators, unless there is a clear and immediate threat to physical safety.

SROs will not become involved in administrative (school-related) searches unless asked by an administrator to assist based on the SRO's training and experience. At no time shall SROs request that an administrative search be conducted for law enforcement purposes or have the administrator act as his or her agent.

### **Arrests**

Whenever practical, arrests of a student or staff member should be accomplished outside of school hours in order to not disrupt the educational process or school setting. Arrests that must occur during school hours or on school grounds should be coordinated through the school administrator to minimize potential disruption. When circumstances do not allow for prior coordination through the school administrator, arrests will be reported to the school administrator as soon as possible. In addition to any required notification of parents and legal guardians by the SRO taking a student into custody, school administrators or their designees are also responsible for an additional notification to parents and legal guardians upon a school-based arrest of their child.

### **Physical restraint by school personnel**

Physical restraint is a personal restriction that immobilizes or reduces the ability of a student to move his or her torso, arms, legs, or head freely. The term physical restraint does not include a physical escort. Physical escort means a temporary touching or holding of the hand, wrist, arm, shoulder, or back for the purpose of inducing a student who is acting out to walk to a safe location.

Physical restraint by school personnel is used in accordance with the Virginia Board of Education policies and guidelines on seclusion and restraint and related local school board policies. Every effort should be made by school personnel to prevent the need for the use of restraint. Physical restraint should not be used except by school personnel trained in the use of physical restraint required by the school division.

School staff will act to deescalate situations that are, or have the potential to cause, disruptions to the school environment and are violations of the student code of conduct. If physical intervention is necessary, the action should be reported promptly to the school administrator and the rationale for the action must be fully documented.

### **Physical intervention by School Resource Officers**

An SRO should not be involved in the physical restraint of a student unless there is imminent danger of serious physical harm to self or others. As sworn law enforcement officers, SROs may intervene to deescalate situations.

Physical interventions by SROs is undertaken in accordance with policies and operational procedures of their local law enforcement agency. If an SRO is involved in the use of restraint or physical intervention, the action must be reported to the school principal and the SRO's supervisor and the rationale for the action must be fully documented.

SROs should be aware of the Virginia Board of Education's policies and guidelines on seclusion and restraint and related local school board policies and will attend training offered by the local school system on their use of seclusion and restraint by school employees, as available. SROs, however, must continue to operate by their own department's policies and state law regarding physical intervention and use of force.

Additionally, the SD and PD/SRO will coordinate to ensure that reasonable effort is made to inform the parents on the day of the incident.

### **Crime Reporting**

Pursuant to the Code of Virginia, law enforcement agencies are required to notify a division superintendent, a principal, or a designee when a student in their school commits certain offenses that would be a felony if committed by an adult and the release status of the student. School superintendents who receive such reports are required to report the information to the principal of the school in which the student is enrolled. As a general practice, SROs should notify the principal as soon as practical of any significant law enforcement events occurring at or in

association with the school (e.g., at a school bus stop or off-campus activity, during or outside school hours) whether or not the offense would be a felony if committed by an adult.

Pursuant to the Code of Virginia, certain types of criminal activities that come to the attention of the principal or school staff shall be reported immediately to the PD/SRO as specified in SD policy. No SRO or school administrator shall be required to file delinquency charges. After such notification is made to PD/SRO, the SD will ascertain the disposition of the incident made by the PD/SRO in order to complete the School/Law Enforcement Reporting form. Schools and SROs shall be encouraged to deal with school-based offenses through graduated sanctions or educational programming before a delinquency charge is filed with the juvenile court.

### **Threat Assessment**

Threat assessments shall be conducted in accordance with local school board policies adopted as required by the Code of Virginia and consistent with model procedures and guidelines published by the Virginia Department of Criminal Justice Services.

SROs may serve as members of threat assessment teams and assist in monitoring of subject students as well as determining the need, if any, for law enforcement action.

### **School Safety Audits**

School safety audits will be conducted annually as required by law to assess school safety conditions in schools. SROs, in collaboration with school administrators, will conduct school inspection walkthroughs using a prescribed checklist and will collaborate in other school safety audit mandates including school crisis and emergency management and response planning and preparation.

### **Miscellaneous**

At the time of the execution of this MOU, the Blacksburg Police Department does not use body cameras. If the Blacksburg Police Department determines that it will deploy body cameras, it will notify the School Board of that fact and this MOU will be amended to address the use of body cameras.

The body camera shall be rendered inactive while the SRO is on school grounds or at a school-related activity or event, unless there is a legitimate, law enforcement need for the SRO to turn on or activate the body camera. The body camera shall only be for performing official SRO duties and shall be guided by PD policy for body cameras.

The School Resource Officer may be utilized as a guest speaker in any class that could benefit from the officer's training and expertise. The regular classroom teacher must be present during the time the officer is in the classroom.

The SRO will notify the principal, or his/her designee, of the assigned school when they will be absent. The SRO may attend PTA or faculty meetings as appropriate. In addition, the SRO will make every effort to attend parent, teacher, and student orientation sessions.

The SRO will not be utilized for after school events except as expressly stated in this agreement. If the school should require an officer for athletic or special events, it will be the responsibility of

the school to coordinate with the PD. This service may be provided at the selected officer's overtime rate. Normally, the assigned SRO will have the first option to cover the activity.

The SRO must organize his/her duties so they cover the standard 80 payroll hours during a two week period. The SRO Supervisor will be notified of activities requiring the SRO's participation after an 8 hour work day so work schedule adjustments, overtime, or compensatory leave can be authorized. The School Resource Officer will be required to obtain permission from the SRO Supervisor to leave the school campus except when required to attend meetings with the 27<sup>th</sup> District Court Services, Commonwealth Attorney's Office, or court. Furthermore, they will have contact with their supervisor at least once per day when practical. The School Resource Officer will be reassigned or take leave from work while school is not in session. The SRO may be used in the normal operation of the police department whenever deemed necessary by the Chief of Police, or Police Services Supervisors. During the summer months the School Resource Officer may be temporarily assigned to Police Operations within the Police department.

Court dates will normally be set for afternoon sessions to allow for minimal time away from the school. The SRO may leave the school to meet with the Commonwealth Attorney or attend various courts necessary for their normal job performance.

The SRO will complete and submit all reports to their assigned supervisor in a timely manner. Incident reports will be completed by the SRO and filed with the PD for all charges or actions taken at the school by the School Resource Officer.

Blacksburg Police Officers will utilize access cards to gain access to Montgomery County Public Schools and property therein only when acting in an official capacity. Officers will access schools in response to an incident, to deter criminal activity, or to provide security to Montgomery County Public Schools and property therein. Violations of this access agreement may result in suspension of access privileges to Montgomery County Public Schools. Officers who are no longer employed by this agency shall surrender their access card to their supervisor. The Chief of Police or his/her designee will forward inactive cards to the Superintendent's Office for destruction.

#### **REVIEW OF MOU**

This MOU should be reviewed annually and amended as necessary to meet the needs and enhance the partnership of the two signatory organizations. Quarterly meetings should be conducted throughout the year between the SD (designee) and the PD (designee) to support successful implementation of the partnership. This MOU remains in force until such time as either party, with 45 days notice, withdraws from the agreement by delivering a written notification of such rescission to the other party.

Signed:

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Chief of Police

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Superintendent of Schools

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Date

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Date